

# Inquiry into Annual and Financial Reports 2020-2021

Legislative Assembly for the Australian Capital Territory Standing Committee on Education and Community Inclusion

Approved for publication

Report 4 10th Assembly May 2022

## About the committee

## **Establishing resolution**

The Assembly established the Standing Committee on Education and Community InclusionEducation and Community Inclusion on 2 December 2020. The Committee is responsible for examining the following areas:

- Early Childhood Development
- Education
- Youth Affairs
- Skills
- Aboriginal and Torres Strait Islander Affairs
- Multicultural Affairs

- Disability
- Women (including the Office for Women)
- Seniors
- Veterans
- LGBTIQ+
- Sport and Recreation

The full establishing resolution is available on the Assembly's website:

https://www.parliament.act.gov.au/parliamentary-business/in-committees/committees/resolution-for-committees/resolution-establishing-committees-of-the-tenth-assembly

## **Committee members**

Mr Michael Pettersson MLA (Chair) Mr Johnathan Davis MLA (Deputy Chair)

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## **Secretariat**

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## **About this inquiry**

Clause 3A of the establishing resolution for standing committees of the Assembly provides that calendar and financial year annual reports for 2020–2021 stand referred to the relevant standing committee for inquiry and report by 31 May 2022.

This supersedes clause 3 of the resolution, under which calendar and financial year annual and financial reports stood referred to the relevant standing committee for inquiry and report by 9 April of the year after the presentation of the report to the Assembly pursuant to the *Annual Reports (Government Agencies) Act 2004*.

## **Acronyms**

Acronym	Long form	
ACT	Australian Capital Territory	
ASD	Autism Spectrum Disorder	
ATAR	Australian Tertiary Admissions Rank	
ATSIPP	Aboriginal and Torres Strait Islander Procurement Policy	
CIT	Canberra Institute of Technology	
CMTEDD	Chief Minister, Treasury and Economic Development Directorate	
COVID-19	Coronavirus Disease 2019, caused by the novel coronavirus SARS-CoV-2	
CSD	Community Services Directorate	
MLA	Member of the Legislative Assembly	
MPC	Major Projects Canberra	
NAPLAN	National Assessment Program – Literacy and Numeracy	

## **Contents**

Ab	out the committee	- 1
	Establishing resolution	i
	Committee members	i
	Secretariat	i
	Contact us	i
Ab	out this inquiry	ii
Ac	ronyms	iii
Re	commendations	vi
1.	Introduction	ix
	Presentation of Annual and Financial Reports 2020–2021	ix
	Conduct of the inquiry	х
	Questions on notice and questions taken on notice	xi
	Acknowledgements	xi
2.	Chief Minister, Treasury, and Economic Development Directorate	1
	Office of LGBTIQ+ Affairs	1
	Matters considered	1
	Key issues	1
	Sport and recreation	2
	Matters considered	2
	Key issues	3
3.	Education Directorate	5
	ACT Schools and learning outcomes	5
	Matters considered	5
	Key issues	5
4.	Canberra Institute of Technology Major Projects Canberra Skills Canberra	11
	Vocational education and training	11
	Matters considered	11
	Key issues	11
5.	Community Services Directorate	14
	Youth Affairs	14
	Matters considered	14
	Key issues	14

	Early Childhood Development	15
	Matters considered	15
	Key issues	16
	Disability policy and programs	20
	Matters considered	20
	Key issues	20
	Aboriginal and Torres Strait Islander Affairs	21
	Matters considered	21
	Key issues	22
	Gender equity	23
	Matters considered	23
	Key issues	23
	Multicultural Affairs	27
	Matters considered	27
	Key issues	28
6.	Conclusion	31
	Timeliness of responses: questions on notice and questions taken on notice	31
Аp	pendix A: Witnesses	32
	24 February 2022	32
	Executive	32
	25 February 2022	32
	Executive	32
	28 February 2022	33
	Executive	33
Аp	pendix B: Questions on notice and taken on notice	35
	Questions on notice	35
	Questions taken on notice	36

## Recommendations

#### **Recommendation 1**

The Committee recommends that the ACT Government continue to support implementation of the *Capital of Equality* Strategy, with a particular focus on delivering inclusive education and equitable healthcare.

#### **Recommendation 2**

The Committee recommends that the ACT Government support the construction of a new arena for the Canberra Capitals.

#### **Recommendation 3**

The Committee recommends that the Chief Minister, Treasury and Economic Development Directorate provide regular updates to the Canberra community—with particular focus on the Tuggeranong and Gungahlin communities—on development of the new ice rink in Tuggeranong and the new tennis complex in Amaroo.

#### **Recommendation 4**

The Committee recommends that the ACT Government continue to invest in high quality public schools in the Gungahlin area.

#### **Recommendation 5**

The Committee recommends that the Education Directorate finalise the priority of enrolment area for Kenny high school as soon as practicable.

#### **Recommendation 6**

The Committee recommends that the Education Directorate ensure all delegates are well-trained in procurement and probity processes and that supplementary refresher training is provided regularly.

#### **Recommendation 7**

The Committee recommends that the Education Directorate consider expanding the performance measures used in annual reports when reporting on its strategic objectives.

#### **Recommendation 8**

The Committee recommends that the Education Directorate monitor the results of ACT students. Should trends emerge, the Directorate should take further steps to understand and address the factors that may be contributing to the relevant changes, with a particular focus on any academic gender gap.

#### **Recommendation 9**

The Committee recommends that the ACT Government continue to support the Canberra Institute of Technology as a public provider of vocational education and training.

#### **Recommendation 10**

The Committee recommends that the Canberra Institute of Technology ensure that its advertising of apprenticeships is clear on the steps a person must take to register as an apprentice.

#### **Recommendation 11**

The Committee recommends that the Community Services Directorate expand its reporting on Youth Affairs to include advice and policy recommendations provided by the ACT Youth Advisory Council and Youth Assembly, in addition to updates on government responses and implementation of recommendations.

#### **Recommendation 12**

The Committee recommends that the ACT Government ensure that Child and Family Centres can meet current and future demand as a matter of urgency.

#### **Recommendation 13**

The Committee recommends that the ACT Government review how Child and Family Centres Satisfaction Surveys are undertaken and publish the results of the review.

#### **Recommendation 14**

The Committee recommends that the ACT Government begin tracking the incidence of delayed Autism Spectrum Disorder (ASD) diagnosis, including by collecting and collating data from the Child Development Service and community stakeholders.

#### **Recommendation 15**

The Committee recommends that the ACT Government identify and address any delays in the diagnosis of Autism Spectrum Disorder (ASD) in the ACT.

#### **Recommendation 16**

The Committee recommends that the ACT Government continue to support implementation measures under the *Disability Justice Strategy 2019–2029* and associated Action Plans and continue to actively identify opportunities to better support people with disability in custodial and other criminal justice settings.

#### **Recommendation 17**

The Committee recommends that the Community Services Directorate expand its annual reporting to include information on performance in relation to cross-directorate initiatives such as the Aboriginal and Torres Strait Islander Procurement Policy.

#### **Recommendation 18**

The Committee recommends that the ACT Government continue to support women entering traditionally male-dominated trades and occupations.

#### **Recommendation 19**

The Committee recommends that the ACT Government prioritise organisations with a gendered focus in tender processes where procurement relates to initiatives supporting gender equity.

#### **Recommendation 20**

The Committee recommends that the ACT Government introduce targets for their procurement practices relating to gender equity and equal representation on private sector boards.

#### **Recommendation 21**

The Committee recommends that responsibility for the annual women's budget statement be moved from the Community Services Directorate to the Chief Minister, Treasury, and Economic Development Directorate, in line with the approach taken in other jurisdictions.

#### **Recommendation 22**

The Committee recommends that the ACT Government review all the progress made on the recommendations from the First Action Plan of the ACT Women's Plan 2016–2026 and report their findings to the Assembly before the end of 2022.

#### **Recommendation 23**

The Committee recommends that the ACT Government start collecting gender disaggregated data for government services and initiatives (for example, public transport) to better understand the gendered use of such services and initiatives and make any consequent improvements.

#### **Recommendation 24**

The Committee recommends that ACT Government continue to pursue higher levels of accreditation as a Welcoming City.

#### **Recommendation 25**

The Committee recommends that ACT Government continue to provide support to multicultural groups who have missed out on opportunities due to the cancellation of the National Multicultural Festival.

#### **Recommendation 26**

The Committee recommends that ACT Government ensure that all response to questions on notice and questions taken on notice are provided in a timely fashion.

## 1. Introduction

## Presentation of Annual and Financial Reports 2020–2021

- 1.1. The Annual Reports (Government Agencies) Act 2004 (Annual Reports Act) provides that annual reports must be prepared by Directors-General, public sector bodies, territory entities and others. Annual reports must cover the operations of the relevant entity over the reporting year. The Chief Minister must make directions setting the form and content of annual reports. The direction applicable to annual reports for the 2021 calendar year and 2020–21 financial year is the Annual Reports (Government Agencies) Directions 2021.
- 1.2. The Annual Reports Act requires the responsible Minister for an annual report to present the report to the Assembly within 15 weeks after the end of the reporting year. Annual and financial reports for public entities were tabled in the Assembly between 8 October 2021<sup>2</sup> and 2 December 2021.<sup>3</sup> A collated list of annual and financial reports is available online.<sup>4</sup>
- 1.3. During its inquiry, the Standing Committee on Education and Community Inclusion (the Committee) examined all or part of the following annual and financial reports:
  - ACT Building and Construction Industry Training Fund Authority Annual Report 2020–2021.<sup>5</sup>
  - Canberra Institute of Technology Annual Report 2021.<sup>6</sup>
  - Chief Minister, Treasury and Economic Development Directorate Annual Report 2020–2021.<sup>7</sup>
  - Community Services Directorate Annual Report 2020–2021.8
  - Education Directorate Annual Report 2020–2021.9
  - Major Projects Canberra Annual Report 2020–2021.<sup>10</sup>

<sup>1</sup> A reporting year means a financial year or, if a period is stated in a direction made under section 8 of the Annual Reports Act, the stated period.

<sup>3</sup> ACT Legislative Assembly, *Minutes of Proceedings*, No 36, 2 December 2021, pp. 451–453.

<sup>&</sup>lt;sup>2</sup> ACT Legislative Assembly, *Minutes of Proceedings*, No 27, 8 October 2021, p. 334.

<sup>&</sup>lt;sup>4</sup> ACT Government, Chief Minister, Treasury, and Economic Development Directorate, *Annual Reports*, https://www.cmtedd.act.gov.au/open\_government/report/annual-reports (viewed 10 May 2022).

<sup>&</sup>lt;sup>5</sup> ACT Government, ACT Building and Construction Industry Training Fund Authority, *Annual Report 2020-2021*, <a href="https://www.trainingfund.com.au/publications/">https://www.trainingfund.com.au/publications/</a> (viewed 10 May 2022).

<sup>&</sup>lt;sup>6</sup> Canberra Institute of Technology, *Annual Report 2021*. In accordance with the relevant direction, the Committee considered the report of the Canberra Institute of Technology (CIT) for the calendar year 2021.

ACT Government, Chief Minister, Treasury and Economic Development Directorate, *Annual Report* 2020–2021, <a href="https://www.cmtedd.act.gov.au/functions/publications">https://www.cmtedd.act.gov.au/functions/publications</a>.

<sup>&</sup>lt;sup>8</sup> ACT Government, Community Services Directorate, *Annual Report 2020–2021*, <a href="https://www.communityservices.act.gov.au/publications/annual-reports/2020-21/home">https://www.communityservices.act.gov.au/publications/annual-reports/2020-21/home</a> (viewed 10 May 2022).

<sup>&</sup>lt;sup>9</sup> ACT Government, Education Directorate, *Annual Report 2020–2021*, <a href="https://www.education.act.gov.au/about-us/policies-and-publications/publications">https://www.education.act.gov.au/about-us/policies-and-publications/publications</a> a-z/annual-report (viewed 10 May 2022).

<sup>&</sup>lt;sup>10</sup> ACT Government, Major Projects Canberra, *Annual Report 2020–2021*, <a href="https://www.act.gov.au/major-projectscanberra/resources/publications">https://www.act.gov.au/major-projectscanberra/resources/publications</a> (viewed 10 May 2022).

## **Conduct of the inquiry**

1.4. The Committee held public hearings on 24, 25, and 28 February 2022. At the hearings, the Committee heard from ACT Government Ministers, as well as officials and representatives of the public sector bodies set out in the table below.

Entity	Portfolio responsibility
Chief Minister, Treasury and Economic Development Directorate.	ACT Government's central agency. Responsible for provision of strategic advice and support to the Chief Minister, the Directorate's Ministers and Cabinet on policy, economic and financial matters, service delivery, whole-of-government issues, and intergovernmental relations.
Community Services Directorate	Responsible for a wide range of human services functions in the ACT, including multicultural and community affairs; children and child development; youth and family support services and policy; therapy services; disability policy and services; homelessness; and community services.
Education Directorate	Responsible for the delivery of early childhood education and public primary, high school, and college education in the ACT. Contributes to the maintenance of standards in non-government schools and home education via accreditation and certification of senior secondary courses.
ACT Building Construction Industry Training Fund Authority	Provides funding for the training of eligible workers and for the development of skills identified as being in short supply in the building and construction industry.
Major Projects Canberra	Responsible for managing all aspects of major projects invested in by the ACT Government. Established on 1 July 2019 to lead the procurement and delivery of the Territory's infrastructure program.
Canberra Institute of Technology	Largest publicly funded registered training organisation in the ACT. Responsible for delivery of vocational education and training (VET).
Skills Canberra	Responsible for provision of strategic advice and overall management of VET in the ACT. Manages ACT and Federal funding for VET programs for a variety of initiatives addressing skills development for entry level and existing workers, as well as adult community education.

- 1.5. The Committee's inquiry was undertaken amid the COVID-19 pandemic. Accordingly, public hearings for the inquiry were conducted remotely by videoconference.
- 1.6. Witness who appeared at the hearings are listed in Appendix A. Transcripts and footage from the hearings are available on the Legislative Assembly website.

## Questions on notice and questions taken on notice

- 1.7. A total of 56 questions were lodged during the inquiry, as follows:
  - 31 questions were taken on notice by Ministers and statutory office holders during the hearings. Some of these were later determined to have been answered during the relevant hearing.
  - 25 questions on notice were submitted by members of the Committee and visiting Members of the Assembly following the hearings.
- 1.8. A list of questions (including the date the question was asked, the intended recipient, and the subject of the question) is set out in Appendix B. Also included is the date on which a response was received. Where a response was not received as of the date of this report, this is indicated by the words 'not received'.
- 1.9. Responses to questions are also available on the Committee's website.

## **Acknowledgements**

1.10. The Committee thanks everyone who participated in or otherwise assisted this inquiry. This includes ACT Government Ministers, Directorate officials, and statutory officers. The Committee also extends a special thanks to the Hansard and Broadcasting staff of the Office of the Legislative Assembly.

# 2. Chief Minister, Treasury, and Economic Development Directorate

## Office of LGBTIQ+ Affairs

#### **Matters considered**

- 2.1. Mr Andrew Barr MLA appeared before the Committee in his capacity as Chief Minister on 24 February 2022. The following matters were considered:
  - The ACT Government's role in debate surrounding the Religious Discrimination Bill, and impacts on and support for the ACT LGBTIQA+ community.<sup>11</sup>
  - Trans athletes' participation in sports, including a private Federal member's bill which seeks to exclude participation by trans Australians.<sup>12</sup>
  - Support for intersex people in health settings—particularly the Canberra Hospital.<sup>13</sup>
  - The Capital of Equality Strategy and associated Action Plans. 14
  - ACT Government prohibition of conversion practices and associated legislation.
  - SpringOUT and YES!Fest celebrations for 2022.<sup>16</sup>

## **Key issues**

### **Capital of Equality Strategy**

- 2.2. The *Capital of Equality* Strategy (the Strategy) sets out how the ACT Government will continue to make Canberra the most welcoming city in Australia for the LGBTIQA+ community. It is implemented through Action Plans. The first plan (2019-2021) laid a foundation to continue to improve services and eliminate disadvantage and discrimination for LGBTIQA+ Canberrans. The second plan builds on those actions and outlines further measures to improve the wellbeing and circumstances of the LGBTIQA+ community.<sup>17</sup>
- 2.3. The Strategy and Action Plans were discussed at hearing on 24 February 2022. There was a particular focus on diversity education in ACT schools and on inclusive health care.
- 2.4. Directorate officials noted that diversity education in schools is primarily occurring through the Safe and Supportive Schools program in the Education Directorate, and that additional

<sup>&</sup>lt;sup>11</sup> Committee Hansard, 24 February 2022, pp. 1–2.

<sup>&</sup>lt;sup>12</sup> Committee Hansard, 24 February 2022, pp. 2–3.

<sup>&</sup>lt;sup>13</sup> Committee Hansard, 24 February 2022, p. 3.

<sup>&</sup>lt;sup>14</sup> Committee Hansard, 24 February 2022, pp. 3.

<sup>&</sup>lt;sup>15</sup> Committee Hansard, 24 February 2022, pp. 5–6.

<sup>&</sup>lt;sup>16</sup> Committee Hansard, 24 February 2022, pp. 6–7.

ACT Government, Office of LGBTIQ+ Affairs, Capital of Equality – ACT Government LGBTIQ+ Strategy, https://www.cmtedd.act.gov.au/policystrategic/the-office-of-lgbtiq-affairs/capital-of-equality-act-government-lgbtiq-strategy (viewed 15 May 2022).

- gender-affirming measures may be taken under the second Action Plan. Officials also drew attention to inclusive events for the LGBTIQA+ community around the ACT.<sup>18</sup>
- 2.5. Officials also commented on measures taken to improve health outcomes for the ACT's LGBTIQA+ community, noting that an item in the first Action Plan for the Strategy was a health scoping study which had been completed at the time of the hearing. With respect to implementing recommendations out of that study, officials stated:

[W]ork [is] being done on one of the recommendations...around a gender-focused health service. There is a jurisdictional scan and a co-design process that are just kicking off now, with some stakeholder engagement...to take place over the next few months. That will help to inform how that work goes forward.<sup>19</sup>

2.6. The Chief Minister stated that the second Action Plan for the Strategy would be launched in the (then) near future, noting that the COVID-19 pandemic had 'taken the attention of the government' resulting in delays to some projects.<sup>20</sup>

#### Committee comment

2.7. The Committee welcomes the work that the ACT Government has done so far under the Capital of Equality Strategy to ensure the ACT is a welcoming and inclusive space for the LGBTIQA+ community. The Committee encourages the ACT government to continue this work, with a particular focus on promoting diversity education in schools and supporting LGBTIQA+ students, and on driving equity in healthcare outcomes.

#### **Recommendation 1**

The Committee recommends that the ACT Government continue to support implementation of the *Capital of Equality* Strategy, with a particular focus on delivering inclusive education and equitable healthcare.

## **Sport and recreation**

#### Matters considered

- 2.8. Ms Yvette Berry MLA appeared before the Committee in her capacity as Minister for Sports and Recreation on 28 February 2022. The following matters were considered:
  - Upgrades to ACT pools and leisure centres.<sup>21</sup>

<sup>&</sup>lt;sup>18</sup> Committee Hansard, 24 February 2022, p. 4.

<sup>&</sup>lt;sup>19</sup> Committee Hansard, 24 February 2022, p. 4. See also ECI QTON 2 ANSWER, [p. 1]. The report is available online at <a href="https://www.health.act.gov.au/news/lgbtiq-health-scoping-study">https://www.health.act.gov.au/news/lgbtiq-health-scoping-study</a> (viewed 16 May 2022).

Committee Hansard, 24 February 2022, pp. 4–5. At The second Action Plan has now been released. See ACT Government, Office of LGBTIQ+ Affairs, Capital of Equality – ACT Government LGBTIQ+ Strategy.

<sup>&</sup>lt;sup>21</sup> Committee Hansard, 28 February 2022, pp. 92–94. See also ECI QTON 20 ANSWER, [pp. 1–2].

- Support and grants for athletes and sport organisations.<sup>22</sup>
- Support for Olympic and Paralympic athletes.<sup>23</sup>
- Facilities for the University of Canberra Capitals.<sup>24</sup>
- Grants for sports and recreation infrastructure.<sup>25</sup>

## **Key issues**

#### **Facilities for the University of Canberra Capitals**

- 2.9. Minister Berry noted that the Australian Institute of Sport (AIS) was closed by the Federal Government and the Sports Commission and that that the ACT Government had been unable to negotiate with Federal Government for the facility to be restored. The Minister observed that the ACT Government has continued to negotiate with Federal Government in relation to this matter, and that in the meantime the AIS has been and will continue to be used as a COVID-19 vaccination hub—particularly for children aged five to 11 years. The sederal Government is a continued to the sederal Government in relation to this matter, and that in the meantime the AIS has been and will continue to be used as a COVID-19 vaccination hub—particularly for children aged five to 11 years.
- 2.10. Minister Berry stated that the University of Canberra plans to construct basketball facilities 'as part of their master plan'. However, this would not meet the needs of the Canberra Capitals in the short to medium term. The Minister stated that the ACT Government is open to discussions with Federal Government on this matter, and that if games are moved interstate due to not being able to secure a facility the ACT Government 'will work with the Canberra Capitals on ways [to] support them financially.' <sup>28</sup>

#### Committee comment

- 2.11. The Committee is concerned that closure of the AIS has limited the availability of sports facilities for the Canberra Capitals. While the Committee appreciates that the ACT Government is negotiating with Federal Government on a solution to this issue, and that the University of Canberra plans to construct a basketball facility, it remains unclear whether facilities will be available in the ACT in the short to medium term.
- 2.12. Noting the importance of the Canberra Capitals to the ACT community, the Committee considers that the resolution of this issue be considered a priority.

#### **Recommendation 2**

The Committee recommends that the ACT Government support the construction of a new arena for the Canberra Capitals.

<sup>&</sup>lt;sup>22</sup> Committee Hansard, 28 February 2022, pp. 94–95. See also ECI QTON 22 ANSWER, [pp. 1–2]; ECI QTON 30 ANSWER, [p. 1].

<sup>&</sup>lt;sup>23</sup> Committee Hansard, 28 February 2022, pp. 96–97.

<sup>&</sup>lt;sup>24</sup> Committee Hansard, 28 February 2022, pp. 95–96.

<sup>&</sup>lt;sup>25</sup> Committee Hansard, 28 February 2022, p. 98.

<sup>&</sup>lt;sup>26</sup> Committee Hansard, 28 February 2022, p. 95.

<sup>&</sup>lt;sup>27</sup> Committee Hansard, 28 February 2022, p. 96.

<sup>&</sup>lt;sup>28</sup> Committee Hansard, 28 February 2022, p 96.

#### Grants for sports and recreation infrastructure

- 2.13. During the hearing on 28 February 2022, the construction of a new tennis centre in Amaroo and a new ice rink in Tuggeranong was discussed. Directorate officials noted that at the time of the hearing the ACT Government was assessing a proposal from Cruachan Investments relating to the construction of the new ice rink in Tuggeranong. A decision was expected in the following months. Officials stated that until a decision on the proposal was made, a timeframe for design and construction could not be provided.<sup>29</sup>
- 2.14. In relation to the new tennis centre in Amaroo, Directorate officials further noted that the ACT Government had engaged a consultant on the preparation of an estate development plan for the site and was working closely with Tennis ACT and Tennis Australia on the project. According to officials, the next formal steps would be submission of an estate development plan for approval and finalisation of design requirements.<sup>30</sup>

#### Committee comment

2.15. The Committee supports the construction of a new tennis centre in Amaroo and a new ice rink in Tuggeranong. The Committee is aware of strong interest in these projects and considers that timely updates should be provided to the community as work progresses.

#### **Recommendation 3**

The Committee recommends that the Chief Minister, Treasury and Economic Development Directorate provide regular updates to the Canberra community—with particular focus on the Tuggeranong and Gungahlin communities—on development of the new ice rink in Tuggeranong and the new tennis complex in Amaroo.

<sup>&</sup>lt;sup>29</sup> Committee Hansard, 28 February 2022, p. 98.

<sup>&</sup>lt;sup>30</sup> Committee Hansard, 28 February 2022, p. 98.

## 3. Education Directorate

## **ACT Schools and learning outcomes**

#### Matters considered

- 3.1. Ms Yvette Berry MLA appeared in her capacity as Minister for Education and Youth Affairs at a public hearing on 25 February 2022. The following matters were considered:
  - School infrastructure developments in the Gungahlin region.<sup>31</sup>
  - Support for LGBTIQA+ students, including the availability of Safe and Supportive Schools contact officers.<sup>32</sup>
  - The Campbell Primary School Modernisation Project and procurement issues.<sup>33</sup>
  - Tharwa Preschool enrolments.<sup>34</sup>
  - The Impact of COVID-19 on ACT schools;<sup>35</sup>
  - Funding for ACT Schools.<sup>36</sup>
  - The Affiliated Schools program.<sup>37</sup>
  - National Assessment Program for Literacy and Numeracy (NAPLAN) reporting.<sup>38</sup>
  - Trends in Australian Tertiary Admissions Rank (ATAR) results.<sup>39</sup>
  - Alternative approaches to understanding and reporting on learning outcomes. 40

## **Key issues**

#### Developments in the Gungahlin region

3.2. During the Committee's hearing on 25 February 2022, Directorate officials updated the Committee on the status of key infrastructure projects in the Gungahlin region, including

<sup>&</sup>lt;sup>31</sup> Committee Hansard, 25 February 2022, p. 10.

Committee Hansard, 25 February 2022, pp. 10–12. In response to a question on notice, the Minister confirmed that between 2016 and 2022, there were 334 Directorate employees who completed the Safe and Supportive Schools contact officer training. Data is not broken down by teaching and non-teaching staff members. However, all public schools are required to identify at least two contact officers. See ECI QTON 3 ANSWER, [p. 1].

<sup>&</sup>lt;sup>33</sup> Committee Hansard, 25 February 2022, pp. 14–24.

Committee Hansard, 25 February 2022, pp. 31–34. See also ECI QTON 6 ANSWER, [p. 1]; ECI QTON 8 ANSWER, [p. 1].

<sup>&</sup>lt;sup>35</sup> Committee Hansard, 25 February 2022, pp. 34–37.

<sup>&</sup>lt;sup>36</sup> Committee Hansard, 25 February 2022, pp. 37–39.

<sup>&</sup>lt;sup>37</sup> Committee Hansard, 25 February 2022, pp. 39–40.

Committee Hansard, 25 February 2022, pp. 26-27.

<sup>&</sup>lt;sup>39</sup> Committee Hansard, 25 February 2022, pp. 31–32.

<sup>40</sup> Committee Hansard, 25 February 2022, pp. 26-27.

- expansions to the Margaret Hendry school, Taylor high school and Kenny high school. It is also proposed to open a new school in Molonglo—the Evelyn Scott high school—in 2022.<sup>41</sup>
- 3.3. Officials noted that there have been delays to some projects due to wet weather and other factors beyond the government's control. In some cases, priority enrolment areas had not been finalised. For example, in relation to the Kenny High School, officials stated:

We have been reviewing all of the neighbouring priority enrolment implications for neighbouring schools, such as Harrison School, which is nearby. We would be expecting, for example, a large portion of the children at the Throsby School to be going to east Gungahlin high. In short, we are doing that work, but we have not finalised that yet because enrolments have not opened for that high school.<sup>42</sup>

#### Committee comment

3.4. The Committee notes that Gungahlin is a region experiencing fast population growth. The Committee considers that it is important for the ACT Government to continue expanding and building new facilities in the area to support high-quality education in the ACT.

#### **Recommendation 4**

The Committee recommends that the ACT Government continue to invest in high quality public schools in the Gungahlin area.

3.5. The Committee notes that the priority enrolment area for Kenny High School has not yet been finalised. The Committee considers that this should be completed as soon as practicable with a view to creating certainty for prospective students and their parents.

#### **Recommendation 5**

The Committee recommends that the Education Directorate finalise the priority of enrolment area for Kenny high school as soon as practicable.

#### Campbell Primary School Modernisation Project—procurement

- 3.6. The Campbell Primary School Modernisation Project is one of three school site upgrades of the Education Directorate's Major Education Projects. It includes construction of three new learning communities for 450 places, a canteen, a STEM Area and small group facilities.

  According to information on the Campbell Primary School website, all construction and key landscaping 'is on track for completion' by start of Term 2 2022, with some landscaping work to continue into term 2 to fully establish lawns, plantings, and ramps in some areas. 43
- 3.7. On December 2021, the Auditor-General for the ACT tabled Report No. 13/2021, *Campbell Primary School Modernisation Project Procurement*, in the Assembly. The audit concluded

<sup>&</sup>lt;sup>41</sup> Committee Hansard, 25 February 2022, p. 10.

<sup>&</sup>lt;sup>42</sup> Committee Hansard, 25 February 2022, p. 10.

<sup>&</sup>lt;sup>43</sup> Education Directorate, *School Modernisation Program*, <a href="https://www.campbellps.act.edu.au/school">https://www.campbellps.act.edu.au/school</a> modernisation program (viewed 25 May 2022).

that the 'procurement process for the Campbell Primary School Modernisation Project lacked probity' and that 'tenderers were not dealt with fairly, impartially and consistently.' The report made a series of recommendations to improve procurement and risk management processes, including ensuring that staff receive necessary training.<sup>44</sup>

3.8. Procurement for the Campbell Primary School Modernisation Project and related matters were discussed at the public hearing on 25 February 2022. Directorate officials explained that, as part of tender assessments in a construction environment, 'a range of technical reports are produced, including advice on the design...sustainability and...finances of individual projects'. Officials further stated that:

All of those contribute to being inputs into the decision that the tender evaluation team makes by way of a recommendation to a delegate. The delegate is then responsible for taking the decision under the Financial Management Act and satisfying themselves of the outcome and the overall value for money and best interests of the territory being supported with the preferred outcome.<sup>45</sup>

- 3.9. The Minister noted that Campbell Primary School Modernisation Project followed the 'procurement process in place' and that the 'ACT government is taking...[the Auditor-General's] recommendations seriously and will respond in due course.'46
- 3.10. Also discussed was any action taken against the delegate involved in the procurement process. At the time of the hearing, Directorate officials declined to provide information on this matter. However, the Minister has since confirmed that no action was taken.<sup>47</sup>
- 3.11. Officials observed that, since the audit, the Directorate has been working in partnership with Major Projects Canberra 'to look at a range of process improvements':

... firstly, looking at how we can improve communication protocols, the role of probity advisers and change management processes; secondly, looking at improving protocols and practices for record-keeping; thirdly, reviewing protocols for communication tenderers and stakeholders; and lastly, identifying areas for training and professional development. We are also looking at the role of probity advisers in all major projects since we received the report. 48

3.12. The Minister also noted that it would be appropriate for the Education Directorate to examine previous procurements, and that confirmed that the Directorate would be

<sup>&</sup>lt;sup>44</sup> Auditor-General Report No. 13/2021, *Campbell Primary School Modernisation Project Procurement*, pp. 1, 8–9. Some Members of the Assembly also raised concern about transparency related to government contracting more generally. See, for example, *ECI QON 13 ANSWER*, [pp. 1–2].

<sup>&</sup>lt;sup>45</sup> Committee Hansard, 25 February 2022, p. 14. The Minister also explained that delegates are permitted to make decisions which differ from recommendations of the evaluation team. See *ECI QON 1 ANSWER*, p. 1.

<sup>&</sup>lt;sup>46</sup> Committee Hansard, 25 February 2022, p. 16.

<sup>47</sup> Committee Hansard, 25 February 2022, p. 24. Minister Berry wrote to the Committee to this effect. See Letter from Minister Berry to Committee Chair–disciplinary action against delegate–Campbell Primary School procurement.

<sup>&</sup>lt;sup>48</sup> Committee Hansard, 25 February 2022, p. 14.

engaging PricewaterhouseCoopers to undertake an internal audit.<sup>49</sup> In answer to a question taken on notice regarding the scope of the audit, the Minister stated:

[The] internal audit [commencing April 2022] will assess the effectiveness of... procurement operating model and is intended as a 'baseline' assessment. The outcome of this audit will be leveraged to help identify whether further or ongoing audit work may be required across system, project, or procurement specific activities. PricewaterhouseCoopers (PwC) will determine the appropriate procurement values and reference points to deliver the audit outcomes.<sup>50</sup>

3.13. The Minister also stated that the Directorate would 'actively support' an upcoming whole-of-government data collection exercise that will provide further insights into procurement practices across the ACT Government. According to the Minister, it is expected that this exercise will span procurement over multiple years, and across multiple Directorates.<sup>51</sup>

#### Committee comment

3.14. The Committee acknowledges the work the Directorate is undertaking to improve its procurement processes and encourages the Directorate to continue to identify potential gaps in its procurement and risk management arrangements and make necessary changes. In particular, the Committee considers that the Directorate should ensure adequate training is provided to all delegates involved in procurement processes. This is consistent with recommendations made in the Auditor-General's report.

#### **Recommendation 6**

The Committee recommends that the Education Directorate ensure all delegates are well-trained in procurement and probity processes and that supplementary refresher training is provided regularly.

## National Assessment Program for Literacy and Numeracy (NAPLAN)—reporting on strategic objectives

3.15. NAPLAN is one of the measures by which government, education authorities and schools can determine whether Australian students are meeting important education outcomes. Students in years three, five, seven and nine sit a NAPLAN test each year. The tests provide point-in-time information about student progress in the areas of literacy and numeracy and can be used to inform teaching and learning programs.<sup>52</sup>

<sup>&</sup>lt;sup>49</sup> Committee Hansard, 25 February 2022, Canberra, p. 14. See also ECI QTON 5 ANSWER, [p. 1].

<sup>&</sup>lt;sup>50</sup> ECI QTON 4 ANSWER, [p. 1].

<sup>&</sup>lt;sup>51</sup> ECI QTON 4 ANSWER, [p. 1].

Education, NAP Including NAPLAN and NAPLAN Online, 4 April 2022, https://www.education.act.gov.au/public-school-life/assessment and reporting/nap-including-naplan-and-naplan-online (viewed 6 May 2022).

3.16. NAPLAN was discussed in the context of the COVID-19 pandemic. Officials advised that while testing did not take place in 2020, the ACT 'is [now] wholly online for the conduct of NAPLAN' and is 'in...preparations' for NAPLAN 2022. Officials further noted that:

[W]e take account of things that might disrupt NAPLAN, be they low-level disruptions all the way up to a very significant disruption. That is, again, part of the planning [in 2022]. So far we are not seeing anything that suggests that NAPLAN will not go ahead [in 2022], but ... we are preparing for anything.<sup>53</sup>

3.17. NAPLAN results are included in the Directorate's annual report as a way of reporting on strategic objectives. Directorate officials observed that there may be scope to broaden the metrics used to report on objectives to include formative assessments the levels of student identification with their school (the student's sense of belonging and related matters).<sup>54</sup>

#### Committee comment

3.18. The Committee notes that performance reporting for the Directorate appears to rely heavily on NAPLAN results. Given testing did not occur in 2020 due to the COVID-19 pandemic, no performance data was available for that year. In this context, the Committee considers there would be merit in using a greater range of measures in its annual reports, such as student identification and formative assessments.

#### **Recommendation 7**

The Committee recommends that the Education Directorate consider expanding the performance measures used in annual reports when reporting on its strategic objectives.

#### Australian Tertiary Admissions Rank (ATAR)—student rankings

- 3.19. ATAR is a percentile ranking used by universities to assist in the selection of school leavers into undergraduate courses. A comparison of the Education Directorate's *Annual Report 2019-20* and *Annual Report 2020-21* indicates that there has been a decrease in students receiving an ATAR of 60 or above and 90 or above. <sup>55</sup> This was discussed at the Committee's hearings. Also discussed was an apparent gender gap in ATAR results.
- 3.20. Directorate officials stated that it was 'very difficult to ascertain specifically why...annual variations [in ATAR results] have occurred'. Officials stated that while gender gaps have not been analysed in depth, the Directorate remains vigilant in relation to this matter.<sup>56</sup>

<sup>&</sup>lt;sup>53</sup> Committee Hansard, 25 February 2022, p. 26.

<sup>&</sup>lt;sup>54</sup> Committee Hansard, 25 February 2022, p. 28. See also ECI QON 4 ANSWER, [p. 1].

ACT Government Education Directorate, *Annual Report 2019-20*, pp. 299-300; *Annual Report 2020-21*, p. 313.

<sup>&</sup>lt;sup>56</sup> Committee Hansard, 25 February 2022, p. 30.

3.21. Directorate officials also emphasised that differences in ATAR results between 2019–20 and 2020–21 'do not constitute a trend', <sup>57</sup> adding that there are many different causal factors that can influence education outcomes:

[These factors] relate to teachers and how teachers carry out their roles. They relate to leadership in schools. They relate to the climate, if you like, of a school. There are also factors that contribute to educational outcomes that are associated with the students themselves.<sup>58</sup>

3.22. Directorate officials also noted that a student's background can also have a 'significant influence' on their educational outcomes.<sup>59</sup>

#### Committee comment

3.23. The Committee notes that there has been a slight decline in the percentage of students receiving an ATAR of 60 or above and 90 or above as well as the possible emergence of an academic gender gap. While it these figures do not yet constitute a trend, the Committee believes that the ED should continue to monitor results over subsequent years—with particular attention to changes apparently linked to characteristics such as gender.

#### **Recommendation 8**

The Committee recommends that the Education Directorate monitor the results of ACT students. Should trends emerge, the Directorate should take further steps to understand and address the factors that may be contributing to the relevant changes, with a particular focus on any academic gender gap.

<sup>&</sup>lt;sup>57</sup> Committee Hansard, 25 February 2022, p 30.

<sup>&</sup>lt;sup>58</sup> Committee Hansard, 25 February 2022, p 31.

<sup>&</sup>lt;sup>59</sup> Committee Hansard, 25 February 2022, p 31.

# 4. Canberra Institute of Technology Major Projects Canberra Skills Canberra

## Vocational education and training

#### Matters considered

- 4.1. Mr Chris Steel MLA appeared before the Committee in his capacity as Minister for Transport and City Services, Skills, and Special Minister of State on 28 February 2022. The following matters were considered:
  - The Canberra Institute of Technology's (CIT) role as a public provider of vocational education and training (VET).<sup>60</sup>
  - Procurement and construction of a new campus for the CIT in Woden Valley.<sup>61</sup>
  - Skilled migration and how this has been affected by the COVID-19 pandemic.<sup>62</sup>
  - Emerging trends in training for the building and construction industry.<sup>63</sup>
  - Measures to address current and emerging skills shortages.<sup>64</sup>
  - Measures to support women and people from diverse backgrounds to take up training and employment opportunities in non-traditional areas of VET.<sup>65</sup>
  - Supporting and incentivising careers in physical trades.<sup>66</sup>

## **Key issues**

# The role of the Canberra Institute of Technology as a vocational education and training provider

4.2. During the hearing on 28 February 2022, the CIT's role as a provider of VET to the ACT community was discussed—largely in the context of the *JobTrainer* program.<sup>67</sup>

<sup>60</sup> Committee Hansard, 28 February 2022, pp. 70–82.

<sup>&</sup>lt;sup>61</sup> *Committee Hansard,* 28 February 2022, pp. 77–87. See also *ECI QTON 2 ANSWER*, [pp. 1–2]; *ECI QTON 16–17 ANSWER*, [pp. 1–2].

<sup>&</sup>lt;sup>62</sup> Committee Hansard, 28 February 2022, pp. 80–81.

<sup>&</sup>lt;sup>63</sup> Committee Hansard, 28 February 2022, pp. 87–88. See also ECI QTON 18 ANSWER, [p. 1]; ECI QTON 18 ANSWER, [pp. 1–2].

<sup>&</sup>lt;sup>64</sup> Committee Hansard, 28 February 2022, pp. 88–89.

<sup>&</sup>lt;sup>65</sup> Committee Hansard, 28 February 2022, pp. 90–91.

<sup>&</sup>lt;sup>66</sup> Committee Hansard, 28 February 2022, pp. 81, 83.

JobTrainer offers free vocational education and training to young people aged 17 to 24 years who have finished school and to job seekers across Canberra. It is jointly funded by the Federal and ACT Governments and facilitated through Skills Canberra. See ACT Government, Skills Canberra JobTrainer, <a href="https://www.act.gov.au/skills/jobtrainer">https://www.act.gov.au/skills/jobtrainer</a> (viewed 13 May 2022); Australian Government, Department of Education, Skills and Employment, JobTrainer Fund, <a href="https://www.dese.gov.au/skills-reform/jobtrainer-fund">https://www.dese.gov.au/skills-reform/jobtrainer-fund</a>.

4.3. Officials noted that the CIT had been allocated 2,638 *JobTrainer* places, while private RTOs have been allocated 1,102. As to why the CIT had been allocated a higher number of places, officials indicated that this was because the CIT offered more short courses.<sup>68</sup> The Minister also emphasised the importance of the CIT to the ACT community:

We are strongly of the belief that a public TAFE is the foundation of our VET system here in the ACT and we have a commitment to provide at least 75 per cent of funding. We know the quality of training that CIT delivers. We can be confident in that training. That is why we provide opportunities for our public sector to have funding under JobTrainer but also the private sector has an opportunity. <sup>69</sup>

- 4.4. Officials of the CIT indicated that there has been 'a lot of interest' in courses which the government has subsidised or offered free of charge under *JobTrainer* (although the impacts of the COVID-19 pandemic have made accurate assessments difficult).<sup>70</sup>
- 4.5. Officials also noted that *JobTrainer* participants are demographically similar to participants in VET programs generally, stating that the VET system in the ACT 'does very well' for learners with disability, women, and Aboriginal and Torres Strait Islander peoples. This is reflected in the *JobTrainer* program.<sup>71</sup>
- 4.6. Also discussed were reasons why a VET student may *not* complete a course of study under the *JobTrainer* program. The Minister noted that one reason a student may not complete a full course or qualification is that they have obtained employment. Non-completion is not necessarily cause for concern. 72 Officials of the CIT similarly noted that non-completion of a course may indicate that a student has achieved what they had intended to achieve. 73

#### Committee comment

4.7. The Committee considers that the CIT is and should remain a critical component of the Territory's VET system, and strongly supports a high-quality, well-funded public VET system for the Territory. The Committee was pleased to hear that the CIT continues to meet student need and is a key contributor to education and employment outcomes for women, people with disability, and Aboriginal and Torres Strait Islander peoples.

#### **Recommendation 9**

The Committee recommends that the ACT Government continue to support the Canberra Institute of Technology as a public provider of vocational education and training.

<sup>&</sup>lt;sup>68</sup> Committee Hansard, 28 February 2022, pp. 70–71.

<sup>&</sup>lt;sup>69</sup> Committee Hansard, 28 February 2022, p. 72

<sup>&</sup>lt;sup>70</sup> Committee Hansard, 28 February 2022, pp. 79–80.

<sup>&</sup>lt;sup>71</sup> Committee Hansard, 28 February 2022, p. 80.

<sup>&</sup>lt;sup>72</sup> Committee Hansard, 28 February 2022, pp. 78–79.

Committee Hansard, 28 February 2022, p. 79. According to annual surveys conducted by the National Centre for Vocational Education Research (NCVER), approximately 85 per cent of CIT students indicated that they had achieved the main reason for their training. This is above the national average.

#### Matching new and prospective apprentices with employers

- 4.8. Apprenticeship courses offered by the CIT were also discussed. Some concerns were raised that young people may be attracted by media advertising courses offered by the CIT, but find they are not able to enrol as they do not have a job provider.
- 4.9. Officials of the CIT stated that CIT trainers and assessors are very well connected with industry and can provide advice and referrals to young people seeking employment. Officials also stated that people seeking to start an apprenticeship should not contact a job provider bur rather the apprentice network provider—Sarina Russo—to connect with employers and training providers.
- 4.10. Officials noted that there may be rare cases where a young person is unable to be matched with a job provider and therefore could not take advantage of the apprenticeship training offered through the CIT. Officials indicated that they may be able to follow up on any specific cases of this kind with the prospective learner.<sup>76</sup>

#### Committee comment

- 4.11. The Committee heard that there may be instances where a person is encouraged to pursue an apprenticeship through the CIT (for example, by advertising) but is unable to enrol in training as they do not have a job provider.
- 4.12. The Committee considers that there would be merit in the CIT ensuring that advertising makes clear the steps that a person should take to register for an apprenticeship. This might include directing viewers to relevant pages on the CIT's website.

#### **Recommendation 10**

The Committee recommends that the Canberra Institute of Technology ensure that its advertising of apprenticeships is clear on the steps a person must take to register as an apprentice.

<sup>&</sup>lt;sup>74</sup> Committee Hansard, 28 February 2022, p. 73.

<sup>75</sup> Committee Hansard, 28 February 2022, p. 74. Information on steps to becoming an apprentice—including connecting with a network provider and enrolling in a CIT course—is available on the CIT's website: <a href="https://cit.edu.au/apprentices">https://cit.edu.au/apprentices</a> trainees/apprentices (viewed 15 May 2022).

<sup>&</sup>lt;sup>76</sup> Committee Hansard, 28 February 2022, p. 74. See also ECI QTON 31 ANSWER, [p. 1].

## 5. Community Services Directorate

#### **Youth Affairs**

#### Matters considered

- 5.1. Ms Yvette Berry MLA appeared before the Committee in her capacity as Minister for Education and Youth Affairs on 25 February 2022. The following matters were considered:
  - Youth grants, including the Youth InterACT Grant Program and Youth InterACT Scholarship Program.<sup>77</sup>
  - Youth engagement on policy and programs.<sup>78</sup>
  - Interchange Program—support for children exiting Bimberi Youth Justice Centre.<sup>79</sup>

## **Key issues**

#### Youth engagement on policy and programs

- 5.2. The ACT Youth Advisory Council (YAC) is a non-statutory body that provides advice to the ACT Government on issues affecting young people; raises awareness as to their aspirations, needs and concerns; and facilitates interaction between young people, the Government, and the wider community. In 2020-21, the YAC met 12 times to provide strategic advice to the ACT Government on issues that affected young people. 80
- 5.3. The YAC was also heavily involved in the delivery of the ACT Youth Assembly (Youth Assembly), a full day forum held for young people to discuss matters of concern. The 2021 Youth Assembly was held on 25 June 2021 at the Australian National University.<sup>81</sup>
- 5.4. The role of the YAC and its value in providing a voice to young people was discussed at the hearing on 25 February 2022. A focus area was ensuring young people have opportunities for meaningful input into issues affecting their lives, with officials acknowledging the view among young people that 'older, white public servants [should not be] sitting there telling ...[them] what to do'.<sup>82</sup> The Minister noted that the Directorate continues to work with YAC to understand the priorities of younger people, and to avoid treating the YAC as simply another consultation stakeholder.<sup>83</sup>

<sup>&</sup>lt;sup>77</sup> Committee Hansard, 25 February 2022, pp. 42–44. See also ECI QON 19 ANSWER, [pp. 1–2]; ECI QTON 10–12 ANSWER, [pp. 1–2].

<sup>&</sup>lt;sup>78</sup> Committee Hansard, 25 February 2022, pp. 42, 46.

<sup>&</sup>lt;sup>79</sup> Committee Hansard, 25 February 2022, pp. 46–47. See also ECI QTON 13 ANSWER, [pp. 1–2].

ACT Government, Community Services Directorate, *Annual Report 2020-21*, pp. 33, 51. For further information about the YAC, including members' lived experience with youth justice and out-of-home care, see *ECI QON 21 ANSWER*, [pp. 1–2].

ACT Government, Community Services Directorate, *Annual Report 2020-21*, pp. 158–159. The Minister advised that a report capturing discussions and recommendations from the Youth assembly, and a government response, will be released June 2022. See *ECI QON 18 ANSWER*, [pp. 1–2]

<sup>&</sup>lt;sup>82</sup> Committee Hansard, 25 February 2022, p. 42.

<sup>83</sup> Committee Hansard, 25 February 2022, p. 45.

5.5. The Minister observed that consultation fatigue had been raised in conversations with the YAC. Directorate officials explained that they are exploring solutions to this issue:

[W]e are working with the council to consider...existing mechanisms that we can utilise rather than starting a new consultation with the Advisory Council. We are seeking to help manage staggering the conversations and the consultations so that they are not all hitting at once.<sup>84</sup>

#### Committee comment

- 5.6. The Committee acknowledges the important work of the YAC in providing strategic advice to government and giving a platform to young people to express their views.
- 5.7. The Committee considers that engagement with the YAC on policy and programs should be meaningful and should be managed in such a way as to avoid duplicating consultation.

  Accordingly, the Committee sees value in reporting the extent to which the YAC has been engaged and the extent to which recommendations (for example, those arising out of the Youth Assembly) have been implemented.

#### **Recommendation 11**

The Committee recommends that the Community Services Directorate expand its reporting on Youth Affairs to include advice and policy recommendations provided by the ACT Youth Advisory Council and Youth Assembly, in addition to updates on government responses and implementation of recommendations.

## **Early Childhood Development**

#### Matters considered

- 5.8. Ms Yvette Berry MLA appeared before the Committee in her capacity as Minister for Early Childhood Development on 28 February 2022. The following matters were considered:
  - Current and future demand for services at Child and Family Centres.
  - Demand for and access to Autism Spectrum Disorder (ASD) assessments.<sup>86</sup>
  - The role of Child and Family Centres and the Child Development Service in relation to raising the age of criminal responsibility.<sup>87</sup>
  - Early years engagement officers.<sup>88</sup>
  - Raising the eligible age for ASD assessments under the Child Development Program.<sup>89</sup>

<sup>&</sup>lt;sup>84</sup> Committee Hansard, 25 February 2022, p 46.

<sup>85</sup> Committee Hansard, 28 February 2022, pp. 114–116.

<sup>86</sup> Committee Hansard, 28 February 2022, pp. 116–122.

<sup>&</sup>lt;sup>87</sup> Committee Hansard, 28 February 2022, pp. 116–117.

<sup>88</sup> Committee Hansard, 28 February 2022, pp. 120-121.

<sup>89</sup> Committee Hansard, 28 February 2022, p. 119.

## **Key issues**

#### Current and future demand for services at Child and Family Centres

- 5.9. During the Committee's hearing on 28 February 2022, current and future demand for services delivered through Child and Family Centres was discussed. It was noted that demand for services provided through Child and Family Centres had exceeded targets by approximately 33 per cent over the previous two years.<sup>90</sup>
- 5.10. The Minister explained that demand for services is 'a fluid thing', and changes according to the needs of different communities—based, for example, on demographics, population, and supports required. The Minister also noted that demand for services evolves as the circumstances of the ACT community change and new or additional needs are identified by community sector partners.<sup>91</sup>
- 5.11. As to future demand for services and supports delivered through Child and Family Centres, the Minister stated that work to develop demand projections is underway. Directorate officials expanded on this matter, noting that introduction of new information technology systems in Child and Family centres had allowed the Directorate to gather more and better data. According to officials, this will 'really help' work to develop projections of demand.
- 5.12. Directorate officials indicated that demand may be difficult to predict due to the various services and supports that are offered through Child and Family Centres, the individual needs of communities and families; and the need to develop flexible responses.<sup>94</sup>

#### Committee comment

- 5.13. The Committee is concerned that demand for services provided through Child and Family Centres is continuing to outstrip supply, with demand having exceeded targets by a considerable margin over the last two years.
- 5.14. The Committee appreciates that work is underway to improve the capacity ability to predict and respond to demand for services, and that demand can be difficult to predict as the circumstances of the community change. Nevertheless, the Committee considers that more could be done to ensure that demand for services is met, to avoid gaps in critical services for community members.

#### **Recommendation 12**

The Committee recommends that the ACT Government ensure that Child and Family Centres can meet current and future demand as a matter of urgency.

Committee Hansard, 28 February 2022, p. 114. See also ACT Government, Community Services Directorate, Annual Report 2020–21, p. 79.

<sup>&</sup>lt;sup>91</sup> Committee Hansard, 28 February 2022, pp. 114–115.

<sup>&</sup>lt;sup>92</sup> Committee Hansard, 28 February 2022, p. 114.

<sup>&</sup>lt;sup>93</sup> Committee Hansard, 28 February 2022, pp. 114–115.

<sup>&</sup>lt;sup>94</sup> Committee Hansard, 28 February 2022, p. 114–115.

#### Child and Family Centres—Client satisfaction surveys

5.15. Directorate officials provided the following overview of the Child and Family Centres client satisfaction survey:

Each quarter we contact...clients after their case is closed and ask them a series of questions, including their satisfaction with the service that they received.<sup>95</sup>

5.16. Whether the survey could be affected by selection bias was discussed during the hearing.

Directorate officials made the following comments:

We are always looking at the information that we collect and whether we are collecting the best information that we need. [The] new child and youth record information system for the [Child and Family Centres]...gives us an opportunity to review our data and the way we are collecting it. One of the things that we are planning to do, now that that is in, is to look at the timing of when we collect information and whether...we have the right questions to capture the right information. We think frequency is something we also need to deal with. 96

#### Committee comment

- 5.17. The Committee is pleased to note that, according to surveys conducted by staff of Child and Family Centres, client satisfaction with services has remained very high during current and previous reporting periods.
- 5.18. Nevertheless, the Committee considers that there would be value in reviewing how the Client Satisfaction Survey is undertaking, to ensure that it accurately measures client satisfaction and is not affected by selection bias.

#### **Recommendation 13**

The Committee recommends that the ACT Government review how Child and Family Centres Satisfaction Surveys are undertaken and publish the results of the review.

#### Demand for and access to Autism Spectrum Disorder (ASD) assessments

5.19. During the Committee's hearing on 28 February 2022, demand for ASD assessments was discussed.<sup>97</sup> Members of the Assembly noted that community stakeholders had reported

Ommittee Hansard, 28 February 2022, p. 116. Officials noted that the survey is conducted via phone calls from staff at the Child and Family Centre.

<sup>&</sup>lt;sup>96</sup> Committee Hansard, 28 February 2022, p. 116.

The CSD's Child Development Service provides ACT residents with free ASD assessments for children up to 11 years and 11 months. referral from a Paediatrician or Psychiatrist is required. While assessment services were strengthened in 2020–21, challenges associated with wait times, service demand, and the recruitment and retention of assessors persisted over the reporting period. See ACT Government, Community Services Directorate, Annual Report 2020–21, p. 81.

- large increases in lower-income families seeking ASD assessments for young people aged 12 years and older. 98
- 5.20. Officials stated that the Directorate does not have data on the extent to which families with children aged 12 years and over are accessing ASD assessments in the private market:

[W]e do not have a lot of interest in or requests through the Child Development Service for access to private psychologists for those older cohorts of kids. People understand that the Child Development Service is really focused on earlier support and earlier intervention for these kids. The service system around families would be encouraging them to go directly to private psychologists.<sup>99</sup>

5.21. The Minister further indicated that obtaining data on people aged 12 years and over accessing ASD assessments may be difficult—largely owing to privacy issues. Moreover, data on the number of children aged 12 years and over accessing ASD assessments may not, on its own provide the information necessary to assess, for example, levels of demand for ASD assessments for this cohort. Nevertheless, officials indicated that the Directorate would be willing to initiate conversations with stakeholders who may hold relevant data. 101

#### Committee comment

- 5.22. The Committee is concerned that there appears to be a paucity of data as to the number and characteristics of those seeking assessments at this later life stage.
- 5.23. The Committee appreciates that the Directorate does collect data on people accessing ASD assessments in the private sector, and that there has been limited interest in the Child Development Service as means of referral to private psychologists and assessors. The Committee also notes the Minister's view that data on children aged 12 years and over accessing ASD assessment may be of limited use.
- 5.24. Nevertheless, the Committee considers that there would be merit in the ACT Government having access to data about the incidence of ASD assessments and diagnoses among people aged 12 years and over. This data might be used to understand reasons behind delays in accessing ASD assessments and designing appropriate solutions. The Committee also notes that the Directorate has indicated a willingness to initiative conversations with stakeholders who may hold relevant data.

#### **Recommendation 14**

The Committee recommends that the ACT Government begin tracking the incidence of delayed Autism Spectrum Disorder (ASD) diagnosis, including by collecting and collating data from the Child Development Service and community stakeholders.

<sup>&</sup>lt;sup>98</sup> Committee Hansard, 28 February 2022, p. 117.

<sup>&</sup>lt;sup>99</sup> *Committee Hansard*, 28 February 2022, p. 118. Officials stated that the CSD would 'certainly be keeping records if people were requesting assessments for children aged over 12 years.

<sup>&</sup>lt;sup>100</sup> Committee Hansard, 28 February 2022, p. 119.

<sup>101</sup> Committee Hansard, 28 February 2022, p. 120.

## Awareness of the need for and benefits of early diagnosis of Autism Spectrum Disorder (ASD)

- 5.25. Also discussed was awareness of the need for and benefits of early diagnosis of ASD. Directorate officials observed that ASD assessments are 'pretty well known', and there are good referral processes and information available to families. Those that support children in various settings are 'well aware' of how, when and why they would refer children and parents for assessment.<sup>102</sup>
- 5.26. Officials also noted that work to raise awareness of developmental delay in children and the need for early intervention is being progressed via work associated with the *First 1,000 Days* Strategy, stating:

The work that we are doing around the Strategy...to increase people's awareness is a co-design project with Health, Community Services Directorate and community services partners. We are asking those partners to check in with members of the community about how they could best support families to engage with services that they need, to know whether their children are meeting the correct milestones and to move their children into the best possible outcomes. 103

#### Committee comment

5.27. The Committee appreciates that there may be relatively broad awareness of the need for and benefits of early assessment and diagnosis of ASD and developmental delay. It also appears that the ACT government is progressing work to increase awareness of these matters among parents. Nevertheless, and consistent with the views expressed above, the Committee considers that more could be done to understand factors associated with the age of ASD diagnosis in the ACT, and where delays may be occurring.

#### **Recommendation 15**

The Committee recommends that the ACT Government identify and address any delays in the diagnosis of Autism Spectrum Disorder (ASD) in the ACT.

<sup>&</sup>lt;sup>102</sup> Committee Hansard, 28 February 2022, p. 122.

Committee Hansard, 28 February 2022, p. 123. The First 1000 Days Strategy is a community awareness-raising strategy developed by the Federal Department of Social Services. See Australian Government, Department of Social Services, The First 1000 Days, <a href="https://www.dss.gov.au/families-and-children-programs-services-children-protecting-australias-children/the-first-1000-days">https://www.dss.gov.au/families-and-children-programs-services-children-protecting-australias-children/the-first-1000-days</a> (viewed 10 May 2022). Supporting families to establish a strong foundation for good health, in alignment with the First 1000 Days Strategy—is a focus of the ACT Government's Preventative Health Plan 2020–2025. See ACT Government, Health Directorate, Healthy Canberra ACT Preventive Health Plan 2020–2025, p. 11. <a href="https://www.health.act.gov.au/about-our-health-system/population-health/act-preventive-health-plan">https://www.health.act.gov.au/about-our-health-system/population-health/act-preventive-health-plan">https://www.health.act.gov.au/about-our-health-system/population-health/act-preventive-health-plan</a> (viewed 10 May 2022).

## Disability policy and programs

#### **Matters considered**

- 5.28. Ms Emma Davidson MLA appeared before the Committee in her capacity as Minister for Disability on 28 February 2022. The following matters were considered:
  - ACT Disability Strategy 2021-31.<sup>104</sup>
  - NDIS independent assessments proposal.<sup>105</sup>
  - Supports for individuals without NDIS plans. 106
  - Data on types of support accessed by people with disabilities. 107
  - Disability Justice Strategy 2019-2029. <sup>108</sup>
  - Restrictive practices and related law reform. 109
  - Respite and recovery grants. 110

## **Key issues**

### Progress on measures under the Disability Justice Strategy 2019–2029

- 5.29. The ACT Disability Justice Strategy 2019-2029 (Disability Justice Strategy) aims to achieve equity and inclusion for people with a disability in the justice system. Under the Strategy, the First Action Plan 2019-2023 (First Action Plan) outlines the first for years of work and commitments made by stakeholders. 111
- 5.30. Officials provided updates on the First Action Plan, noting that a key achievement under that Plan has been the installation of eight disability liaison officers in 'corrections, child protection, community corrections, Canberra law courts, [Director of Public Prosecutions] and police.' Officials added that the disability liaison officers are 'on the ground forming relationships...and are not only supporting individuals with a disability':

There may be people who have never identified that they have a disability but who connect with the justice system and do not quite understand what their part in the justice system is or why they keep ending up in this space. <sup>112</sup>

5.31. Officials also spoke to ongoing work under the Disability Justice Strategy, noting that a best practice guide is being developed with ACT Policing to support interactions with people

<sup>&</sup>lt;sup>104</sup> Committee Hansard, 28 February 2022, pp. 56–57.

<sup>&</sup>lt;sup>105</sup> Committee Hansard, 28 February 2022, pp. 57–58.

<sup>&</sup>lt;sup>106</sup> Committee Hansard, 28 February 2022, pp. 59–60.

<sup>&</sup>lt;sup>107</sup> Committee Hansard, 28 February 2022, pp. 60–62.

<sup>&</sup>lt;sup>108</sup> Committee Hansard, 28 February 2022, pp. 62–63.

<sup>109</sup> Committee Hansard, 28 February 2022, pp. 63-66.

<sup>110</sup> Committee Hansard, 28 February 2022, pp. 67–68.

<sup>&</sup>lt;sup>111</sup> ACT Government, Community Services Directorate, Annual Report 2020–2021, pp. 57–58.

<sup>112</sup> Committee Hansard, 28 February 2022, p 62.

with disability and was expected to be completed by the middle of 2022. The Disability Reference Group has additionally supported discussions in this area. Officials stated that '86 staff members [in] the justice system have already participated in easy English training' to develop accessible documents for people with disability [with] lower levels of literacy.<sup>113</sup>

#### Committee comment

- 5.32. The Committee welcomes progress made so far by the ACT Government on the First Action Plan of the Disability Justice Strategy to ensure that the ACT justice system is inclusive and accessible for people with disability. The Committee is also pleased that the ACT Government is working to implement additional measures to improve support for people with disability in criminal justice settings.
- 5.33. The Committee encourages the ACT Government to continue supporting implementation of the First Action Plan and Disability Justice Strategy and looks forward to receiving updates on progress in the future.

#### **Recommendation 16**

The Committee recommends that the ACT Government continue to support implementation measures under the *Disability Justice Strategy 2019–2029* and associated Action Plans and continue to actively identify opportunities to better support people with disability in custodial and other criminal justice settings.

## **Aboriginal and Torres Strait Islander Affairs**

## **Matters considered**

- 5.34. Ms Rachel Stephen-Smith MLA appeared before the Committee in her capacity as Minister for Aboriginal and Torres Strait Islander Affairs on 28 February 2022. The following matters were considered:
  - Measures to address systemic racism in the ACT. 114
  - Funding and support for Aboriginal Community-controlled organisations.
  - Reporting on cross-directorate initiatives such as the Aboriginal and Torres Strait Islander Procurement Policy (ATSIPP).<sup>116</sup>
  - Establishment of a national Aboriginal and Torres Strait Islander cultural precinct. 117
  - Facilities for the Gugan Gulwan Aboriginal Youth Corporation. 118

<sup>&</sup>lt;sup>113</sup> Committee Hansard, 28 February 2022, pp 62–63. Officials noted that the Directorate would be in a position to update the Committee on progress during hearings in relation to subsequent annual reports.

<sup>&</sup>lt;sup>114</sup> *Committee Hansard*, 28 February 2022, pp. 124–125

<sup>&</sup>lt;sup>115</sup> *Committee Hansard*, 28 February 2022, pp. 125–126

<sup>&</sup>lt;sup>116</sup> *Committee Hansard*, 28 February 2022, pp. 126–127.

<sup>&</sup>lt;sup>117</sup> Committee Hansard, 28 February 2022, p 128.

<sup>&</sup>lt;sup>118</sup> *Committee Hansard*, 28 February 2022, p 129–131.

## **Key issues**

#### Aboriginal and Torres Strait Islander Procurement Policy—targets and reporting

- 5.35. The ACT Government's Aboriginal and Torres Strait Islander Procurement Policy (ATSIPP) aims to reduce barriers to procurement encountered by Aboriginal and Torres Strait Islander enterprises. It sets targets for public sector entities in relation to engaging Aboriginal and Torres Strait Islander enterprises in government procurement. In 2020–21, the target was 1.5 per cent of addressable spend. 119
- 5.36. At the hearing on 28 February 2022, the extent to which the Directorate had met ATSIPP targets was discussed. The Minister noted that the Directorate had not met the 1.5 per cent target for the financial year. However, the Minister explained that there has not been a significant amount of procurement through CSD since the ATSIPP came into effect.<sup>120</sup>
- 5.37. Also discussed was whether there was a role for the Directorate (for example, through the Office of Aboriginal and Torres Strait Islander Affairs (AOTSIA) in supporting compliance with the ATSIP. The Minister observed that the ATSIPP is not the responsibility of the OATSIA, but rather of Procurement ACT. 121 However, officials indicated that in promoting work through the OATSIA, the Directorate would continue to explore opportunities to help other Directorates meet their ATSIPP targets. 122

#### Committee comment

- 5.38. The Committee considers that the ATSIPP is critical to reducing barriers to procurement encountered by Aboriginal and Torres Strait Islander enterprises, and to promoting economic participation for the ACT's Aboriginal and Torres Strait Islander community.
- 5.39. The Committee considers that there would be value in the Community Services Directorate supporting other Directorates to meet their ATSIPP targets. As part of this work, the Community Services Directorate should include in its annual reports information on performance in relation to cross-Directorate initiatives such as the ATSIPP.

#### **Recommendation 17**

The Committee recommends that the Community Services Directorate expand its annual reporting to include information on performance in relation to cross-directorate initiatives such as the Aboriginal and Torres Strait Islander Procurement Policy.

<sup>&</sup>lt;sup>119</sup> Community Services Directorate, *Annual Report 2020-21*, pp 425–426.

<sup>120</sup> Committee Hansard, 28 February 2022, p 127. In answer to a question taken on notice, the Minister noted that the CSD had in fact exceeded the 1.5 per cent target (achieving 1.79 per cent). Housing ACT also spent additional funds supporting the Aboriginal and Torres Strait Islander community in ways that are outside the scope of the ATSIPP target. See ECI QTON 28 ANSWER, [p. 1].

<sup>&</sup>lt;sup>121</sup> *Committee Hansard*, 28 February 2022, pp. 100–102.

<sup>&</sup>lt;sup>122</sup> Committee Hansard, 28 February 2022, p 126.

## **Gender equity**

#### **Matters considered**

- 5.40. Ms Yvette Berry MLA appeared before the Committee in her capacity as Minister for Women on 28 February 2022. The following matters were considered:
  - Gender-responsive budgeting processes, including the role of the Office for Women.<sup>123</sup>
  - Implementation of the first Action Plan for the ACT Women's Plan 2016–26, with a focus on gender impact analysis.<sup>124</sup>
  - Progress on the second and third Action Plans for the ACT Women's Plan 2016–26.
  - Gender equity in government procurement. 126
  - Staffing within the Office for Women.<sup>127</sup>
  - Active transport and women's safety. 128
  - Use of public transport and other public services by gender. 129

## **Key issues**

## Gender equity in procurement practices

- 5.41. The Second Action Plan 2020-22 under the *ACT Women's Plan 2016-26* focuses on the ACT Government's commitment to achieving 'Equity Together'. An objective of the Plan is to foster gender equity in Canberra workplaces, including in traditionally male-dominated trades and occupations such as the building and construction industry. <sup>130</sup>
- 5.42. At the public hearing on 28 February 2022, gender equity initiatives were discussed. It was noted that a contract relating to women in construction was awarded the Construction, Forestry, Mining and Energy Union (CFMEU), notwithstanding that the CFMEU had no women on its Board. Minister Berry explained that the intention of awarding such contracts is 'to increase the number of women...in organisations like CFMEU', stating:

In peak construction bodies that with small numbers of female representation, it is our goal to improve those situations so that there are more women within that sector. We have already aimed for that target of 10 per cent, and to achieve our

<sup>&</sup>lt;sup>123</sup> *Committee Hansard*, 28 February 2022, pp. 100–102.

<sup>&</sup>lt;sup>124</sup> *Committee Hansard*, 28 February 2022, pp. 102–104.

<sup>&</sup>lt;sup>125</sup> *Committee Hansard*, 28 February 2022, pp. 105–106.

<sup>&</sup>lt;sup>126</sup> Committee Hansard, 28 February 2022, pp. 107–110.

<sup>&</sup>lt;sup>127</sup> *Committee Hansard*, 28 February 2022, pp. 110–111.

<sup>&</sup>lt;sup>128</sup> Committee Hansard, 28 February 2022, pp. 111–112.

<sup>&</sup>lt;sup>129</sup> Committee Hansard, 28 February 2022, p. 113.

<sup>&</sup>lt;sup>130</sup> Community Services Directorate, *Second Action Plan 2020-22*, <a href="https://www.communityservices.act.gov.au/women/womens-plan-2016-26/second-action-plan-2020-22">https://www.communityservices.act.gov.au/womens-plan-2016-26/second-action-plan-2020-22</a> (viewed 18 May 2022)

<sup>131</sup> Committee Hansard, 28 February 2022, p 106.

target we developed these programs to ensure that that can occur in a safe way, so that women and girls seek out work in construction and are welcomed onto construction sites and other male-dominated workplaces<sup>132</sup>

- 5.43. Also discussed were gender equity strategies and their role in procurement processes. Questions were asked as to the extent to which tenders are awarded to entities with gender equity strategies, and whether any preference is given to such entities. 133
- 5.44. In response to a question taken on notice, Minister Berry explained that there were two actions under the First Action Plan of the *ACT Women's Plan 2016-26*, that relate to the use of gender equity strategies in procurement:
  - Develop template and guidance material for Directorates and funded contractors to develop gender equity strategies.
  - Establish procurement strategies that prioritise contractors with equity strategies. 134
- 5.45. The Minister also noted that in late 2018, Procurement ACT incorporated a survey into the Whole of Government Professional Services Panel to better understand the proportion of suppliers that have established gender equity strategies. The survey indicated that a high proportion of suppliers have policies and strategies in place to promote gender equity.

  Outcomes of the survey were also used to inform statutory and policy elements of the ACT Government Procurement Framework which promote gender equality in procurement. 135
- 5.46. However, the Minister also noted that these measures are of the tender evaluation or contract management stages of individual procurement. There is no reporting obligation to identify if a procurement has included a gender equity strategy.<sup>136</sup>

### Committee comment

5.47. The Committee strongly supports increasing the representation of women in traditionally male-dominated trades such as construction through further ACT Government initiatives.

### **Recommendation 18**

The Committee recommends that the ACT Government continue to support women entering traditionally male-dominated trades and occupations.

### **Recommendation 19**

The Committee recommends that the ACT Government prioritise organisations with a gendered focus in tender processes where procurement relates to initiatives supporting gender equity.

<sup>&</sup>lt;sup>132</sup> Committee Hansard, 28 February 2022, p. 108.

<sup>&</sup>lt;sup>133</sup> *Committee Hansard*, 28 February 2022, pp. 108–109.

<sup>134</sup> ECI QTON 24-26 ANSWER, [p. 1].

<sup>&</sup>lt;sup>135</sup> ECI QTON 24-26 ANSWER, [pp. 1-2].

<sup>&</sup>lt;sup>136</sup> ECI QTON 24-26 ANSWER, [p. 2].

5.48. The Committee is also pleased to note that the ACT Government has implemented targets for female representation across several traditionally male-dominated industries such as construction. However, the Committee is of the view that more could be done to improve representation for women in industry. One way this could be achieved is via changes to government procurement arrangements, including the setting of more ambitious targets.

### **Recommendation 20**

The Committee recommends that the ACT Government introduce targets for their procurement practices relating to gender equity and equal representation on private sector boards.

### Responsibility for preparing the annual women's budget statement

- 5.49. During the hearing on 28 February 2022, application of a 'gender lens' to the ACT Budget was discussed. Officials noted that the Directorate is continuing to progress gender-responsive budgeting, including producing an annual women's budget statement. Officials noted that the Directorate has engaged experts to source examples of international best practice and is working closely with the wellbeing framework team in the Chief Minister, Treasury and Economic Directorate (CMTEDD).<sup>137</sup>
- 5.50. It was suggested during the hearing that gender-lens budgeting would more appropriately sit with CMTEDD, in accordance with international practice. It was noted in this regard that the wellbeing framework sits in that Directorate. In response, officials stated:

[We are] working very closely with Treasury and the CMTEDD team...and will continue to work with the wellbeing team as they...look at this [matter] from a whole-of-government perspective. Where these things are successful is when you have that influence and it infiltrates across all aspects of government and policy decision-making. A centralised agency and the wellbeing indicators are a great way for that to happen.<sup>138</sup>

#### Committee comment

5.51. Evidence before the Committee indicates that while the CMTEDD is responsible for the ACT Budget, responsibility for the women's budget statement rests with the Community Services Directorate. The Committee notes that work appears to be underway to centralise budgetary processes—including a more gender-focussed budget for the Territory. In line with this, and with international practice, the Committee considers that responsibility for the annual women's budget statement should be transferred to the CMTEDD.

<sup>&</sup>lt;sup>137</sup> *Committee Hansard*, 28 February 2022, pp. 100 – 101.

<sup>&</sup>lt;sup>138</sup> Committee Hansard, 28 February 2022, p. 101.

### **Recommendation 21**

The Committee recommends that responsibility for the annual women's budget statement be moved from the Community Services Directorate to the Chief Minister, Treasury, and Economic Development Directorate, in line with the approach taken in other jurisdictions.

## First Action Plan of the ACT Women's Plan 2016–2026—implementation of recommendations

- 5.52. Gender impact analysis introduced under the first Action Plan of the *ACT Women's Plan* 2016–26 was discussed at the hearing on 28 February 2022. In response to a question taken on notice, Minister Berry noted that the Gender Impact Analysis Tool was developed to support ACT Public Service employees to undertake better analysis of the impact their programs and services will have on men, women and gender diverse individuals and provides a template for preparing a Gender Impact Statement where this is required. The tool was designed to also be of use to the broader ACT business and community sectors. <sup>139</sup>
- 5.53. Minister Berry noted that the use of the tool across the is not tracked, and the Directorate does not collect statistics on requests for assistance associated with the tool or preparing a Gender Impact Statement. It was estimated that requests for assistance occurred 20 times during 2021. Minister Berry noted that in the 2021–22 Budget process, all business cases were accompanied by a Wellbeing Impact Assessment, which also considers gender. 140
- 5.54. During the hearing, officials also noted that there are measures in place to encourage people to seek information and assistance about gender impact analysis, and these have generated 'really fruitful and productive conversations' about how men and women might be impacted differently by a policy or program.<sup>141</sup>

### Committee comment

5.55. The Committee considers that the Gender Impact Analysis Tool is a valuable means of measuring the impact of policies and programs and identifying areas where there may be gendered differences in how they are received. While noting that it was not intended for formal reporting to attach to use of the tool, the Committee considers that collection of data on use of the tool is used is vital to assessing its effectiveness. The Committee holds the same view in relation to other measures arising out of the first Action Plan.

### **Recommendation 22**

The Committee recommends that the ACT Government review all the progress made on the recommendations from the First Action Plan of the ACT Women's Plan 2016—2026 and report their findings to the Assembly before the end of 2022.

<sup>&</sup>lt;sup>139</sup> ECI QTON 23 ANSWER, [p. 1].

<sup>&</sup>lt;sup>140</sup> ECI QTON 23 ANSWER, [pp 1–2].

<sup>&</sup>lt;sup>141</sup> Committee Hansard, 28 February 2022, p. 103.

### Gender and other demographic data on the use of government services

- 5.56. During the hearing on 28 February 2022, the collection of gender data on the use of public transport and active travel was discussed. It was noted that there was no gender reporting on the use of public transport (for example, data on registrations for MyWay cards). 142
- 5.57. Minister Berry noted that while data on the use of public transport was not monitored, efforts would be made to improve the collection and sharing of information relating to this issue. Directorate officials elaborated as follows:

All the feedback that we receive from a multiple variety of sources, including questions such as from this committee, we can use to inform actions under our third action plan. We are very happy to take any advice that we receive for things to throw into the mix for the third action plan. 143

### Committee comment

5.58. The Committee considers that the ACT Government should collect gender-based data on the use public transport and active travel. This data may be used to develop and refine measures to increase women's safety. The Committee is of the view that there would also be merit in collecting such data in relation to the use of other government services.

### **Recommendation 23**

The Committee recommends that the ACT Government start collecting gender disaggregated data for government services and initiatives (for example, public transport) to better understand the gendered use of such services and initiatives and make any consequent improvements.

### **Multicultural Affairs**

### **Matters considered**

- 5.59. Ms Tara Cheyne MLA appeared before the Committee in her capacity as Minister for Multicultural Affairs on 25 and 28 February 2022. The following matters were considered:
  - Canberra's status as a Welcoming City. 144
  - Cancellation of the National Multicultural Festival (NMF) in 2021 and 2022, and the use of unspent funds.<sup>145</sup>
  - Aged care for Canberra's culturally and linguistically diverse (CALD) community. 146

<sup>&</sup>lt;sup>142</sup> Committee Hansard, 28 February 2022, p. 113.

<sup>&</sup>lt;sup>143</sup> Committee Hansard, 28 February 2022, p. 113.

<sup>&</sup>lt;sup>144</sup> Committee Hansard, 25 February 2022, p. 48.

<sup>&</sup>lt;sup>145</sup> Committee Hansard, 25 February 2022, p. 51.

<sup>&</sup>lt;sup>146</sup> Committee Hansard, 25 February 2022, p. 54.

- Funding to ACT Community Languages. 147
- Information Packs outlining health issues for ACT CALD women. 148
- Impact of COVID-19 on Australian Citizenship ceremonies. 149

### **Key issues**

### Canberra's status as a Welcoming City

- 5.60. Welcoming Cities is a national network of cities, shires, towns, and municipalities that are committed 'to an Australia where everyone can...participate in social, cultural, economic, and civic life.' A central element of the Welcoming Cities network is the Welcoming Cities Standard (the Standard), which establishes a framework for local councils to benchmark their diversity and inclusion policies and practices; identify opportunities for improvement; and assess progress over time. 151
- 5.61. Canberra became a member of the Welcoming Cities network in 2019 and achieved the 'Committed' level on the standard at this point. This indicates that Canberra has made a public statement of intent to champion principles of welcoming and inclusion.
- 5.62. At the hearing on 25 February 2022, Canberra's status as a Welcoming City was discussed. Minister Cheyne stated that Canberra achieved the 'Established' level (the second level according to the Standard) towards the end of 2021. The Minister added that the Canberra is believed to be one of four cities in Australia to have achieved the 'Established' level, and that the ACT Government is committed to achieving the 'Advanced' level. 152

### Committee comment

- 5.63. The Committee welcomes the ACT Government's efforts to undertake accreditation as a Welcoming City, as this sends a strong signal in relation to the ACT's commitment to multiculturalism and inclusion. The Committee additionally believes that through the process of gathering evidence for the accreditation process, the ACT Government will be able to identify strengths and areas needing improvement.
- 5.64. The Committee is pleased that the ACT has achieved the 'Established' level and encourages the ACT Government to continue its efforts to achieve higher levels of accreditation.

<sup>&</sup>lt;sup>147</sup> Committee Hansard, 25 February 2022, pp. 49–50.

<sup>&</sup>lt;sup>148</sup> Committee Hansard, 25 February 2022, pp .50–51; See also ECI QTON 14 ANSWER, [pp. 1–2]; ECI QON 25 ANSWER, [pp. 1–2].

<sup>&</sup>lt;sup>149</sup> Committee Hansard, 25 February 2022, pp. 52–54.

Welcoming Australia, Welcoming Cities, <a href="https://welcoming.org.au/initiatives/welcoming-cities/">https://welcoming.org.au/initiatives/welcoming-cities/</a> (viewed 13 May 2022).

Welcoming Australia, *Standards & Accreditation*, <a href="https://welcomingcities.org.au/the-standard/">https://welcomingcities.org.au/the-standard/</a> (accessed 13 May 2022). Levels are 'Committed', 'Established', 'Advanced', 'Excelling' and 'Mentoring'.

<sup>&</sup>lt;sup>152</sup> Committee Hansard, 25 February 2022, p. 48.

### **Recommendation 24**

The Committee recommends that ACT Government continue to pursue higher levels of accreditation as a Welcoming City.

### Cancellation of the National Multicultural Festival

- 5.65. The NMF is held in Canberra's central business district in February each year. To enable multicultural communities to participate in the 2021 NMF, \$88,780 was made available through the 2020-21 Participation National Multicultural Festival Grant program. However, the NMF was cancelled in 2021 and 2022 due to the COVID-19 pandemic.
- 5.66. Planning for the 2023 NMF was discussed during the hearing on 25 February 2022, with Directorate officials advising that planning for the NMF's 25<sup>th</sup> anniversary celebrations in 2023 was underway. 154
- 5.67. Support provided to multicultural groups to offset the cancellation of the NMF in 2021 and 2022 was also discussed. In this regard, the Minister outlined how unspent funding had been used to support multicultural organisations:

[W]e had a grant funding round for the National Multicultural Festival that was bigger than previous years, and groups have applied for that. It is \$177,560, to be exact. We were able to secure agreement from the Treasurer to repurpose those grants, not so much for the festival, but to work with the community groups who had applied for those grants to support them with their own events that they might wish to hold throughout the year, or through the opportunities that we have been able to create with Australia Day and with the Canberra Day events. <sup>155</sup>

5.68. The Minister noted that celebrations for Australia Day 2022 included support for nine multicultural organisations, and that the ACT Government had received 'good feedback from the community' regarding the celebrations.' <sup>156</sup> In addition, the Minister observed that approximately \$400,000 in in unspent funding been repurposed from the cancelled NMF festivals to support Canberra Day and, as a result, infrastructure and participation costs for multicultural organisations were expected to be waived. <sup>157</sup>

### Committee comment

5.69. The NMF is significant not only in terms of celebrating diversity, but also in providing access to government grants and opportunities for multicultural organisations. As a result of the cancellation of the NMF, multicultural organisations may have missed fundraising opportunities and other related support in 2021 and 2022.

<sup>&</sup>lt;sup>153</sup> Community Services Directorate, *Annual Report 2020-21*, p 51.

<sup>&</sup>lt;sup>154</sup> Community Services Directorate, *Annual Report 2020-21*, p 51.

<sup>&</sup>lt;sup>155</sup> Committee Hansard, 25 February 2022, p 51.

<sup>&</sup>lt;sup>156</sup> Committee Hansard, 25 February 2022, p 51.

<sup>&</sup>lt;sup>157</sup> Committee Hansard, 25 February 2022, p. 51.

5.70. The Committee is pleased that the Directorate has sought to repurpose grants otherwise used to support the participation of multicultural organisations in the NMF for Australia Day and Canberra Day events. The Committee considers that the ACT Government should continue to explore opportunities to support multicultural organisations which may have missed opportunities due to the cancellation of the NMF, including through the redistribution of unspent funds on cultural activities and events.

### **Recommendation 25**

The Committee recommends that ACT Government continue to provide support to multicultural groups who have missed out on opportunities due to the cancellation of the National Multicultural Festival.

### 6. Conclusion

6.1. The Committee thanks Members of the Assembly and supporting officials who appeared at public hearings relating to the Inquiry into Annual and Financial Reports 2020–2021.

## Timeliness of responses: questions on notice and questions taken on notice

- 6.2. Pursuant to Standing Order 254D of the Legislative Assembly:
  - responses to questions on notice must be provided within five business days of receipt of the question; and
  - responses to questions taken on notice during a hearing must be provided within five business days of the receipt of the uncorrected proof Hansard.
- 6.3. The Committee is concerned that several responses to questions on notice and questions taken on notice were not provided within five business days, in accordance with the standing orders. The committee is particularly concerned that responses to four questions on notice had not been received as of the date of this report. This was despite the Chair of the Committee writing to the responsible Minister seeking a response.
- 6.4. The Committee considers that that relevant information associated with inquiries must be supplied in a timely fashion, to assist Committee deliberations and to ensure relevant information can be put on the public record.

### **Recommendation 26**

The Committee recommends that ACT Government ensure that all response to questions on notice and questions taken on notice are provided in a timely fashion.

Mr Michael Pettersson MLA

Chair

Standing Committee on Education and Community Inclusion

## **Appendix A: Witnesses**

### **24 February 2022**

### **Executive**

 Mr Andrew Barr MLA, Chief Minister, Treasurer, Minister for Climate Action, Minister for Economic Development and Minister for Tourism

### Chief Minister, Treasury and Economic Development Directorate

- Ms Leesa Croke, Deputy Director-General, Policy and Cabinet.
- Ms Wilhelmina Blount, Executive Group Manager, Policy and Cabinet
- Mr Andrew Mehrton, Executive Branch Manager, Social Policy Branch, Policy and Cabinet.

### **25 February 2022**

### **Executive**

- Ms Yvette Berry MLA, Deputy Chief Minister, Minister for Early Childhood Development,
   Minister for Education and Youth Affairs, Minister for Housing and Suburban Development,
   Minister for the Prevention of Domestic and Family Violence, Minister for Sport and Recreation and Minister for Women
- Ms Tara Cheyne MLA, Assistant Minister for Economic Development, Minister for the Arts, Minister for Business and Better Regulation, Minister for Human Rights and Minister for Multicultural Affairs

### **Education Directorate**

- Ms Katy Haire, Director-General
- Ms Jane Simmons, Deputy Director-General
- Ms Nicole Moore, A/g Deputy Director-General, System Policy and Reform
- Mr David Matthews, Executive Group Manager; Business Services Group
- Ms Kate McMahon, Executive Group Manager; Service Design and Delivery
- Mr Sean Moysey, Executive Branch Manager Early Childhood Regulation and Non-Government Schools
- Mr Robert Gotts, Executive Branch Manager; Analytics and Evaluation
- Mr Martin Watson, Executive Director, Office of Board of Senior Secondary Studies
- Ms Coralie McAlister, Chief Executive Officer, Teacher Quality Institute

### **Community Services Directorate**

- Ms Catherine Rule, Director-General
- Ms Jo Wood, Deputy Director-General
- Mr Joseph Borgese, Executive Branch Manager, Finance and Budget, Corporate Services
- Ms Maggie Drejer-White, Executive Branch Manager, People Management Branch, Corporate Services

- Ms Christine Murray, Executive Group Manager; Inclusion and Participation
- Ms Jessica Summerrell, Executive Branch Manager; Social and Community Inclusion

## **28 February 2022**

### **Executive**

- Ms Emma Davison MLA, Assistant Minister for Seniors, Veterans, Families and Community Services, Minister for Disability, Minister for Justice Health and Minister for Mental Health
- Mr Chris Steel MLA, Minister for Transport and City Services, Minister for Skills, Special Minister
  of State
- Ms Yvette Berry MLA, Deputy Chief Minister, Minister for Early Childhood Development,
  Minister for Education and Youth Affairs, Minister for Housing and Suburban Development,
  Minister for the Prevention of Domestic and Family Violence, Minister for Sport and Recreation
  and Minister for Women
- Ms Rachel Stephen-Smith MLA, Minister for Aboriginal and Torres Strait Islander Affairs,
   Minister for Families and Community Services and Minister for Health

### Chief Minister, Treasury and Economic Development Directorate

- Mr Stuart Hocking PSM, Under Treasurer
- Ms Kareena Arthy, Deputy Director-General, Economic Development
- Mr Graham Tanton, Executive Group Manager, Property and Shared Services
- Mr Daniel Bailey, Executive Group Manager, Operations
- Mr Jonathan Kobus, A/g Executive Group Manager, Policy and Strategy
- Ms Josephine Anderson, Executive Branch Manager, Skills Canberra
- Ms Rebecca Kelley, Executive Branch Manager, Sport and Recreation
- Mr David Jeffrey, Senior Director, Sport and Recreation

### **Community Services Directorate**

- Ms Catherine Rule, Director-General
- Ms Jo Wood, Deputy Director-General, Programs and Operations
- Ms Anne-Maree Sabellico, Deputy Director-General, Reform
- Ms Jacinta Evans, Executive Group Manager, Strategic Policy
- Ms Helen Pappas, Executive Group Manager, Children, Youth and Families
- Ms Christine Murray, Executive Group Manager; Inclusion and Participation
- Ms Jessica Summerrell, Executive Branch Manager; Social and Community Inclusion
- Ms Sally Gibson, Executive Branch Manager, Quality and Regulation
- Ms Lisa Charles, Executive Branch Manager, Office for Aboriginal and Torres Strait Islander Affairs
- Mr Joseph Borgese, Executive Branch Manager, Finance and Budget, Corporate Services
- Ms Maggie Drejer-White, Executive Branch Manager, People Management Branch, Corporate Services

- Ms Ellen Dunne, Executive Branch Manager Office for Disability, Inclusion and Participation
- Ms Janet Plater, Executive Branch Manager, Children and Families, Children, Youth and Families
- **Ms Melanie Thompson**, Senior Manager, Child Development Service, Children, Youth and Families
- Mr Gerard Nolan, Centre Manager Gungahlin Child and Family Centre; Children, Youth and Families
- Ms Tracey Harkness, Senior Practitioner

### Canberra Institute of Technology

- Ms Leanne Cover, Chief Executive Officer
- Mr Craig Sloan, Board Chair
- Ms Cheryl Steff, Acting Executive Director, Corporate Services
- Mr Andrew Whale, Executive Director, Training and Education Services
- Mr Greg Tong, Senior Director, CIT Finance

### **Major Projects Canberra**

- Mr Duncan Edghill, Chief Projects Officer
- Ms Rebecca Power, Projects Director, CIT Campus Woden Project
- Mr Shaun Strachan, Deputy Chief Projects Officer
- Mr Adrian Piani, Executive Group Manager, Infrastructure Delivery Partners/Chief Engineer

### **ACT Building Construction Industry Training Fund Authority**

- Mr Glenn Carter, Chief Executive Officer
- Mr Michael Young, Chairman

# Appendix B: Questions on notice and taken on notice

## **Questions on notice**

No.	Date	Asked by (MLA)	Asked of (Directorate/ Portfolio)	Subject	Response received
1	01/03/2022	Lee	Education	Tenders awarded by the Education Directorate	11/05/2022
2	01/03/2022	Lee	Chief Minister, Treasurer and Economic Development (Skills)	Tenders awarded by the Canberra Institute of Technology	11/03/2022
3	02/03/2022	Hanson	Education	Student equity; census of ACT public schools	21/04/2022
4	02/03/2022	Hanson	Education	Identification with school	21/04/2022
5	02/03/2022	Hanson	Education	Public high school and secondary college education	21/04/2022
6	02/03/2022	Hanson	Education	Disability education in ACT public schools	21/04/20222
7	02/03/2022	Hanson	Education	Student wellbeing; Safe and Supportive Schools; suspension data	21/04/2022
8	02/03/2022	Hanson	Education	Scrutiny of Auditor-General's reports	06/05/2022
9	02/03/2022	Hanson	Education	Auditor-General's report on teaching quality in ACT public schools	19/05/2022
10	02/03/2022	Hanson	Education	Workplace Health and Safety	NOT RECEIVED
11	02/03/2022	Hanson	Education	Workforce profile	21/04/2022
12	02/03/2022	Hanson	Education	Capital works	21/04/2022
13	02/03/2022	Hanson	Education	Government contracting	11/05/2022
14	02/03/2022	Hanson	Education	Investigation of complaints	NOT RECEIVED
15	02/03/2022	Hanson	Education	Contracts and performance measurement	21/04/2022
16	03/03/2022	Lawder	Education	Outdoor education	11/05/2022
17	03/03/2022	Castley	Community Services	Mental health services for non- government schools	16/03/2022

18	04/04/2022	Kikkert	Community Services	Youth employment	17/03/2022
19	04/03/2022	Kikkert	Community Services	Youth InterACT scholarships	17/03/2022
20	04/03/2022	Kikkert	Community Services	Youth Week	17/03/2022
21	04/03/2022	Kikkert	Community Services	Representation on the Youth Advisory Council	17/03/2022
22	07/03/2022	Kikkert	Community Services	Autism spectrum disorder (ASD) assessments	NOT RECEIVED
23	07/03/2022	Kikkert	Community Services	Capacity of Child and Family Centres	NOT RECEIVED
24	07/03/2022	Kikkert	Community Services	Aboriginal and Torres Strait Islander Affairs; Treaty Process	21/03/2022
25	07/03/2022	Lawder	Community Services	Information packs for culturally and linguistically diverse women	22/03/2022

## Questions taken on notice

No.	Date	Asked by (MLA)	Asked of (Directorate/ Portfolio)	Subject	Response received
1	02/03/2022	Davis	Chief Minister, Treasurer and Economic Development (Social Policy)	Support available to intersex people through Canberra Hospital	Answered during hearing
2	02/03/2022	Lawder	Chief Minister, Treasurer and Economic Development (Social Policy)	Health policy scoping study	04/03/2022
3	11/03/2022	Davis	Education	Safe and Supportive Schools contact officers	21/04/2022
4	11/03/2022	Hanson	Education	Audit of Education Directorate procurement practices; scope of audit	17/05/2022
5	11/03/2022	Lee	Education	Audit of Education Directorate procurement practices; independent auditor	06/05/2022
6	11/03/2022	Davis	Education	Tharwa Preschool and Gordon Primary School	21/04/2022
7	11/03/2022	Davis	Education	Denial of enrolment to a preschool program	21/04/2022

8	11/03/2022	Davis	Education	Community use of Tharwa Preschool	21/04/2022
9	11/03/2022	Davis	Community Services	Youth InterACT grants; grants vs applications	Answered during hearing
10	11/03/2022	Davis	Community Services	Youth InterACT grant program; underspend and reallocation of funds	24/03/2022
11	11/03/2022	Davis	Community Services	Youth InterACT grant program; underspend and reallocation of funds	24/03/2022
12	11/03/2022	Davis	Community Services	Youth InterACT grant program; underspend and reallocation of funds	24/03/2022
13	11/03/2022	Kikkert	Community Services	Youth interchange program; case management	04/05/2022
14	11/03/2022	Lawder	Community Services (Multicultural Affairs)	Information packs for culturally and linguistically diverse (CALD) women	07/04/2022
15	11/03/2022	Davis	Community Services (Multicultural Affairs)	Number of citizenship conferrals for 2021 relative to previous years	Answered during hearing
16	11/03/2022	Lawder	Chief Minister, Treasurer and Economic Development (Skills)	CIT Woden campus project funding	15/03/2022
17	11/03/2022	Lawder	Chief Minister, Treasurer and Economic Development (Skills)	CIT Woden campus project funding	15/03/2022
18	11/03/2022	Milligan	Chief Minister, Treasurer and Economic Development (Skills)	Certificate II Construction; 2021 numbers	24/03/2022
19	11/03/2022	Milligan	Chief Minister, Treasurer and Economic Development (Skills)	Certificate II Construction; public and private education providers	24/03/222

20	11/03/2022	Lawder	Chief Minister, Treasurer and Economic Development (Sports and Recreation)	ACT pool management satisfaction	18/03/2022
21	11/03/2022	Milligan	Chief Minister, Treasurer and Economic Development (Sports and Recreation)	Closure of Stromlo pool for maintenance	29/03/2022
22	11/03/2022	Lawder	Chief Minister, Treasurer and Economic Development (Sports and Recreation)	Elite sports programs	18/03/2022
23	11/03/2022	Lawder	Community Services	Gender Impact Analysis Tool	22/03/2022
24	11/03/2022	Lawder	Community Services	Procurement and gender equity	20/04/2022
25	11/03/2022	Lawder	Community Services	Procurement and gender equity	20/04/2022
26	11/03/2022	Lawder	Community Services	Procurement and gender equity	20/04/2022
27	11/03/2022	Lawder	Community Services	Awarding of contracts; whether there is a focus on gender equity within successful tenderers	Answered during hearing
28	11/03/2022	Lawder	Community Services	Aboriginal and Torres Strait Islander Procurement Policy targets	21/03/2022
29	11/03/2022	Lawder	Community Services	Additional detail on contracting outcomes	Answered during hearing
30	11/03/2022	Lawder	Chief Minister, Treasurer and Economic Development (Sports and Recreation)	Organisations receiving participation support from government	18/03/2022
31	11/03/2022	Davis	Chief Minister, Treasurer and Economic Development (Skills)	Construction sector training; apprenticeships	15/03/2022